

# CITY OF SOMERVILLE, MASSACHUSETTS MAYOR'S OFFICE OF STRATEGIC PLANNING & COMMUNITY DEVELOPMENT JOSEPH A. CURTATONE MAYOR

MICHAEL F. GLAVIN EXECUTIVE DIRECTOR

#### PLANNING DIVISION STAFF

GEORGE PROAKIS, DIRECTOR OF PLANNING SARAH LEWIS, SENIOR PLANNER SARAH WHITE, PLANNER/PRESERVATION PLANNER ALEX MELLO, PLANNER DAWN PEREIRA, ADMINISTRATIVE ASSISTANT Case #: PB 2018-10 Date: June 7, 2018

**Recommendation:** Conditional Approval

# PLANNING STAFF REPORT

Site: 323 Broadway (a/k/a 315 Broadway/8 Temple St)

Applicant Name: Somerville Retirement Board c/o Michael Pasquariello, Executive Director

Applicant Address: City Hall Annex, 50 Evergreen Avenue, Somerville, MA 02145

Owner Name: 315 Broadway, LLC

Owner Address: 109 School Street, Watertown, MA 02472

Alderman: Jesse Clingan

<u>Legal Notice</u>: Applicant, Somerville Retirement Board c/o Michael Pasquariello, Executive Director, and Owner, 315 Broadway, LLC, seek a special permit under SZO §6.1.22, §7.13, and §9.13\* for the establishment of an office use, signage, and parking relief for the Somerville Retirement Board to locate their offices. CCD-55 Zone. Ward 4.

\* Upon further analysis by Planning Staff, a special permit for parking relief is not required as the site can accommodate the one required additional parking space.

Dates of Public Hearing: Planning Board – June 7, 2018

## I. PROJECT DESCRIPTION

1. <u>Subject Property:</u> The subject property consists of three separate parcels that total 33,676 square feet. The parcels encompass a block of Broadway from Temple Street to Langmaid Avenue. The four-story mixed use building is new construction and was permitted by the Planning Board in 2013 (PB 2012-22). It contains 5 commercial spaces on the ground level (that were permitted as retail spaces) accessible from Broadway totaling 7,403 square feet; 20,421 square feet of common area (including the garage and gym for the residences), and 13 one-bedroom units, 32 two-bedroom units, and one three-bedroom units. There are total of 68 parking spaces within an underground parking area accessible from the Temple Street surface lot and a surface lot on Langmaid Avenue.



Site: 323 Broadway (a/k/a 315 Broadway/8 Temple St)

2. <u>Proposal:</u> The proposal is to locate the Somerville Retirement Board office in the western most commercial unit, which is 1,555 square feet. The Somerville Retirement Board was previously located at the City Hall Annex on Evergreen Avenue but a burst pipe earlier this year required the City to temporarily close the building while repairs are made.

3. <u>Green Building Practices:</u> None listed on the application form.

## 4. Comments:

Ward Alderman: Alderman Clingan has been informed of this proposal and has yet to comment as of the publication of this report.

# II. FINDINGS FOR SPECIAL PERMIT (SZO §6.1.22 and §7.13):

In order to grant a special permit, the SPGA must make certain findings and determinations as outlined in §5.1.4 of the SZO. This section of the report goes through §5.1.4 in detail.

# 1. <u>Information Supplied:</u>

The Staff finds that the information provided by the Applicant conforms to the requirements of §5.1.2 of the SZO and allows for a comprehensive analysis of the project with respect to the required Special Permits.

2. <u>Compliance with Standards:</u> The Applicant must comply "with such criteria or standards as may be set forth in this Ordinance which refer to the granting of the requested special permit."

Section 6.1.22.D.5: Alterations to Structures within the CCDs.

Alterations to an existing or approved façade other than a one-for-one replacement of signage within the same sign footprint and using the same sign technology shall require a new Special Permit, with findings giving consideration to the Design Guidelines of Section 6.1.22.H.

Section 7.13: Table of Use Clusters

Office uses when located on the first occupied story of a multistory building require a Special Permit.

Section 9.13: Exceptions, Special Permits (for Off-Street Parking and Loading)

	Existing Requirement		Proposed Requirement	
323 Broadway	1,555 s.f of retail @ 1 per 1,500 n.s.f required	1 space	1,555 s.f of office @ 1 per 800 n.s.f required	2 spaces

The site contains 68 parking spaces where the SZO only required 52 spaces when the building was permitted; therefore the site has a surplus of 16 spaces. The proposal to convert the formerly approved retail space into an office space would increase the parking requirement by one space, which can be accommodated on-site. Therefore, no special permit for parking is required.

3. <u>Consistency with Purposes:</u> The Applicant has to ensure that the project "is consistent with (1) the general purposes of this Ordinance as set forth in Article 1, and (2) the purposes, provisions, and specific objectives applicable to the requested special permit which may be set forth elsewhere in this Ordinance, such as, but not limited to, those purposes at the beginning of the various Articles."

Site: 323 Broadway (a/k/a 315 Broadway/8 Temple St)

The proposal is consistent with the general purposes of the Ordinance as set forth under §1.2, which includes, but is not limited to promote the health, safety, and welfare of the inhabitants of the City of Somerville; to provide for and maintain the uniquely integrated structure of uses in the City; to lessen congestion in the streets; to protect health; to secure safety from fire, panic and other dangers; to provide adequate light and air; to prevent the overcrowding of land; to conserve the value of land and buildings; to encourage the most appropriate use of land throughout the City; and to preserve and increase the amenities of the municipality.

The proposal is consistent with the purpose of the district, which is, "to promote appropriate infill development along heavily traveled transportation corridors, especially where those corridors meet at named Squares. The district recognizes that such corridors present opportunities for an active mix of uses while also addressing development challenges posed by smaller lots and nearby existing residential development and the need to be accessible by multiple modes of transportation. The major objectives of the districts are to:

- 1. Encourage active mid-rise commercial and residential uses that contribute to a multi-modal-friendly street;
- 2. Increase commercial investment in high-profile, accessible areas including retail that is largely neighborhood-serving in multi-tenant, mixed use buildings;
- 3. Preserve and complement historic structures;
- 4. Discourage inappropriate auto-oriented, significant trip-generating uses along transit corridors; and,
- 5. Promote pedestrian and bicycle activity.
- 4. <u>Site and Area Compatibility:</u> The Applicant has to ensure that the project "(i)s designed in a manner that is compatible with the characteristics of the built and unbuilt surrounding area, including land uses."

Surrounding Neighborhood: The site is a part of the busy Broadway corridor bridging the eastern and western edges of Somerville. The street contains a mixture of residential and commercial uses. The north side of the property is mostly residential. To the east are a Rite Aid, liquor store, and a vacant grocery store. To the South, across Broadway, there are parking lots, retail establishments, a bank, post office, a brewery, and some residential buildings. To the west, across Langmaid Avenue is a large apartment building.

Impacts of Proposal (Design and Compatibility): Section 6.1.22.H. Design Guidelines for the CCDs. These guidelines are not intended to inhibit design creativity or discourage innovative architectural design solutions. Rather, they provide general standards for building massing, siting and articulation. It is understood that Buildings and Structures may not be able to comply with all of the following Guidelines. For projects located in both the Arts Overlay District and the Corridor Commercial Districts, the following CCD Design Guidelines shall apply.

- 1. Building(s) should complete the streetwall along the primary street edge(s).
- 2. Massing and height of buildings should be articulated in a manner compatible with the physical character of the surrounding districts, particularly where a building abuts a residential or historically designated property. Whenever possible, historical variety in the scale, rhythm, and relationship of buildings to pedestrian public ways should be preserved.
- 3. A transition in height should be established between residential or historically designated properties and new development.

Site: 323 Broadway (a/k/a 315 Broadway/8 Temple St)

4. Thirty-foot-wide commercial bays with independent entrances onto the street are typical in Somerville and should be repeated in new developments to create visual and pedestrian interest. Varied architecture should be created and flat facades avoided by using recessed or projected entryways, bays, canopies, awnings, residential balconies on 2nd floor or above, and other architectural elements. Non-residential ground floor façades should have a minimum seventy-five (75) percent transparent material, and second floor facades should have a minimum of forty (40) percent transparent material. These openings should provide views into the building and should not be blocked by interior storage, nonartistic displays, or greater than thirty (30) percent internally mounted signage.

- 5. Exterior building materials for all visible portions of the building should be high quality, durable, and aesthetically appropriate. Particular attention should be paid where properties abut residential districts and historically designated property. Predominant exterior building materials should include an appropriate combination of brick, glass, wood, artistically used metal, stone, or stucco. Precast concrete panels, EIFS-type finishes, and large expanses of glass or corrugated sheet metal are generally discouraged. Bare or painted concrete as the only exterior facade material shall not be allowed.
- 6. Visible rear and side façades should maintain a similar character to the front façade of the building and the intended character of the surrounding district.
- 7. Signage and awning design should respect buildings' context (e.g., scale, design, style, colors, materials), be oriented to pedestrians, and be subordinate to the overall building composition. Creative shapes must be carefully designed and coordinated with the overall appearance of the building. The design should also maintain an existing "signage line" and respect the character, scale, and locations of adjacent signs and awnings. Large, interior-lit or back-lit signs or awnings, neon "open" signs, vinyl or plastic materials and overly bright colors are generally discouraged. To add interest and character to the retail environment signs or awnings may convey interesting elements or logos without excessive wording. They should be limited to advertising the business name and its main goods or services, with minimal or no national brand names or logos. Type styles should enhance readability of the sign and provide information simply and legibly. Use awnings to create pleasant shaded spaces in front of a building. Signs and awnings should enhance important architectural details and not conceal or obliterate them.
- 8. Retail, restaurant and other pedestrian-oriented uses are encouraged, particularly on the Ground Floor. As noted in 6.1.22.E, residential uses shall not be permitted on the Ground Floor street frontage along major streets unless they are located in structures that are historically residential on the Ground Floor.
- 9. Individual Artist Live/Work Spaces should be designed as closely as possible in accordance with the "Design Guidelines for Artist Housing" produced by the Somerville Arts Council.
- 10. Residential units should be of varying sizes to accommodate a range of family sizes. Generally dwelling units within a structure should not have an average size of less than 1,000 square feet.
- 11. A sidewalk depth of at least ten (10) feet from the street curb to building is strongly encouraged for developments fronting major streets.

Site: 323 Broadway (a/k/a 315 Broadway/8 Temple St)

Since the building has already been reviewed, approved, and constructed the only relevant design guidelines would relate to signage design. The building has a 14-inch tall sign band and no awnings. Only one of the five total commercial spaces has been leased and that tenant still has a temporary banner as their sign but is in the process of getting a more permanent blade sign installed.

The subject office unit has two typical storefront doors and the Applicant is proposing to locate window graphics on each of the doors. The exact layout and measurements have not been determined



yet; therefore, Staff recommends that the final signage details be reviewed and approved by Planning Staff to ensure its appropriateness.

- 7. Housing Impact: Will not create adverse impacts on the stock of existing affordable housing.
- 8. <u>SomerVision Plan:</u> Complies with the applicable goals, policies and actions of the SomerVision plan, including the following, as appropriate: Preserve and enhance the character of Somerville's neighborhoods.

### III. RECOMMENDATION

### Special Permit under §6.1.22 and §7.13

Based on the materials submitted by the Applicant, the above findings and subject to the following conditions, the Planning Staff recommends **CONDITIONAL APPROVAL** of the requested **SPECIAL PERMIT.** 

The recommendation is based upon a technical analysis by Planning Staff of the application material based upon the required findings of the Somerville Zoning Ordinance, and is based only upon information submitted prior to the public hearing. This report may be revised or updated with new recommendations, findings and/or conditions based upon additional information provided to the Planning Staff during the public hearing process.

#	Condition	Timeframe for Compliance	Verified (initial)	Notes	
---	-----------	--------------------------------	-----------------------	-------	--

Date: June 7, 2018 Case #: PB 2018-10 Site: 323 Broadway (a/k/a 315 Broadway/8 Temple St)

	Approval is to establish an	office at 222 Proodway This	BP/CO	ISD/Pln	
	Approval is to establish an office at 323 Broadway. This approval is based upon the following application materials		BP/CU	g.	
1	and the plans submitted by		8.		
	Date (Stamp Date)	Submission			
	May 15, 2018	Initial application submitted to the City Clerk's Office			
	June 4, 2018	Signage Rendering			
	Any changes to the approve that are not <i>de minimis</i> mus				
Cor	nstruction Impacts				
2		e name and phone number of the e entrance where it is visible to	During Construction	Plng.	
3	All construction materials a onsite. If occupancy of the	During Construction	T&P		
	occupancy must be in confi the Manual on Uniform Tra- prior approval of the Traffi				
	be obtained.				
Pul	olic Safety				
4	The Applicant or Owner shall meet the Fire Prevention Bureau's requirements.		СО	FP	
5	To the extent possible, all e to the subject property, cas intrude, interfere or spill or	СО	Plng.		
Sign	nage		•		
6	Signage will be limited to the location shown in the rendering and will be applied to the inside of the glass. The exact layout and measurements shall be reviewed and approved by Planning Staff.		CO/Cont.	Plng.	
Fin	al Sign-Off		1	1	
7	The Applicant shall contac working days in advance o by Inspectional Services to	t Planning Staff at least five f a request for a final inspection ensure the proposal was with the plans and information	Final sign off	Plng.	
		ns attached to this approval.			

Date: June 7, 2018 Case #: PB 2018-10 Site: 323 Broadway (a/k/a 315 Broadway/8 Temple St)

